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Approved for Release: 2018/07/11 C02013349

110 POLICIA DISSENI

S-2562 St/p/c

Significance of Cambodia to the Enemy

Increasing allied pressure on the Communist military structure in South Vietnam has caused them to depend more heavily on the border areas. Cambodia is increasingly valuable as:

- 1. A sanctuary to evade allied forces;
- 2. A refuge for rest, training, and medical care;
- 3. A route of infiltration of personnel and supplies into South Vietnam.

Our information adds up to an estimate that, since 1964, more than 19,000 infiltrators have come into the South through Cambodia. We base this figure primarily on PW and rallier reports.

Generally speaking, the infiltration trails (see map) continue southward from Laos and cross the Cambodian-South Vietnamese border before reaching the Kompong Cham "knee" (see map). Some come even farther south before crossing, however.

We also know that a portion of the military supplies moving southward from Laos are portered through Cambodia over a network of trails.

We also believe that an important share -- 15 to 20 percent -- of the food requirement of the VC/NVA forces in South Vietnam comes from Cambodia. This means a daily flow of about 25 to 35 tons a day, mainly rice.

We do not believe that very much in the way of military supplies reaches the VC/NVA via either Sihanoukville or up the MeKong.

OD/OER 28 December 1967

Ocean-craft on the Mekong

It would be difficult to off-load arms shipments to the VC from ocean-going ships on the Mekong moving either to or from Phnom Penh because under present GVN control regulations:

- 1. Communist flag ships and cargoes from communist ports can not enter the Mekong.
- 2. Inspection of all cargoes is authorized.
- 3. Permission is required for shipment of weapons, ammunition, and other cargoes of military significance.
- 4. All craft must move in convoys escorted by GVN gunboats while in South Vietnam, both from and to Phnom Penh. Four round trip convoys a month are permitted. Maximum authorized convoy turnaround time in Phnom Penh is only 72 hours.

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Shipments of Arms to VC Through Cambodia

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There is no thoughthe evidence of any continuing substantial shipments of arms and ammunition to Communist forces through Sihanoukville. The Communists do, however, smuggle small quantities of arms and war-related goods from Cambodia. Some of the smuggled goods probable are small unauthorized diversions from Cambodian arms imported by the Cambodian government for its own forces.

Known military and military-related goods that have arrived in Sihanoukville are not excessive to Cambodia's needs.

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Some military-related cargoes from China, Western Europe and Japan have been discharged at Sihanoukville. A Chinese Communist ship delivered 150 tons of magnesium powder to Sihanoukville in May. A three-ton cargo carried to Sihanoukville in April on a Greek ship under charter to Communist China included detonators and fuses. A Norwegian ship, under Chinese Communist charter, delivered about 6 tons of dynamite in May, and a Greek ship, also under Chinese Communist charter, delivered 70 tons of sodium nitrate in September. About 50 tons of explosives loaded in European ports were carried to Sihanoukville on French liners. Explosives and related cargoes were included among the cargoes that arrived from Japan. More than 300 tons of medicines and pharmaceuticals from Western. Europe and several cargoes of medicines from Communist China were delivered to Sihanoukville during the first three-quarters of 1967.

(April

Supplies

Prince Sihanouk announced in November 1967 that Cambodia had a verbal trade agreement with the Vietnamese Communists to deliver rice, medicines, and other goods for payment in dollars. Sihanouk's statement apparently covers past periods and possibly 1968.

Rice is the largest and most important commodity the Vietnamese Communists obtain from Cambodia. The amounts involved, including paddy and milled rice, have been approximately 20,000 tons in 1966 and 1967. Cambodian rice amounts to about 15-20 percent of VC/NVA requirements in South Vietnam.

Cambodian rice is delivered and of particular importance to enemy troops located in the rice deficit areas of the South Vietnam highlands and southern Laos. We do not believe that the enemy obtains Cambodian rice in the delta border area (IV Corps) because he has easy access to South Vietnamese rice. (South Corps)

VC/NVA forces also obtain numerous other commodities from Cambodia such as batteries, cloth, paper, medicines, salt, fish sauce, and hand tools. Many of these purchases take place along the border of South Vietnam's delta provinces because of the easy access to local markets on the Cambodian side.

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Some chemicals which the Viet Cong use in making explosives, such the first the second as potassium chlorate, are obtained from Cambodia. In 1963, about 23 tons were captured in small shipments on South Vietnam's delta waterways, particularly the Mekong River. We think this traffic has continued but we lack information as to its present tonnage.

The supplies the enemy obtains from Cambodia are relatively small compared to that obtained in South Vietnam, and only rice appears to be of real significance. Captured documents and interrogations indicate that the enemy makes most of his purchases in Cambodia because of convenience rather than absolute necessity.

Cross Border Trade

Goods and people move freely back and forth across the border between South Vietnam and Cambodia particularly in the delta. The movement of goods is quite substantial and has gone on for years.

As an example of this trade, Saigon beer has been relatively plentiful in Phnom Penh since Cambodia restricted normal imports of beer a few years back. Reflecting trade the other way, Chinese Communist export goods and other commodities from Cambodia are displayed by vendors in Saigon.

We believe the Vietnamese Communists participate only to a small extent in this movement of goods between Cambodia and South Vietnam, but it often difficult with the flow of information to distinquish that in which the enemy is involved and that which is normal. Many newspaper articles also confuse the two.

Fatrol of Mekong Waterways -- Game Warden

US and GVN river patrol operations, known as Operation Game Warden, have been underway in the Mekong Delta area since late 1965. These surveillance and inspection operations employ upwards of 160 waterjet river patrol boats (PBR's), 12 minesweepers, and 12 helicopters.

Although Game Warden operations take place throughout the major tributaries of the Mekong (10 PBR's are stationed at Tan Chau, close to the Cambodian border) the majority of enemy contacts occur on the lower reaches of the Mekong -- the Son Hau Giang, Son Co Chien, and Song Tien Giang Rivers.

Patrol boats observed 58,979 rivercraft during daylight hours in November 1967 and boarded and inspected 35,058 of these. During the same month, 146 suspect vessels were damaged, 101 were destroyed, and 16 captured.

TOP SECRET



CINCPAC (Continued)

GAME WARDEN OPERATIONS - 11-18 DECEMBER

The following is a summary of GAME WARDEN operations in South Vietnam during the period 110701-180700 EST December:

		DETECTED	BOARDED	MERCHANT SHIPS SIGHTED	CURFEW VIOLATIONS
Craft Craft	- day - night	13,065	7,849	211	7
	Percent of	craft board	ed: 5,556	213	
	Day - 60.1%			Night - 60	.8%

Average number of ships in operation - 109.4

Average number of helos in operation - 10.8 (C)

SIGNIFICANT ITEMS

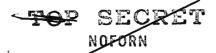
Areas in red on the facing map indicate areas of enemy contact which had the following results:

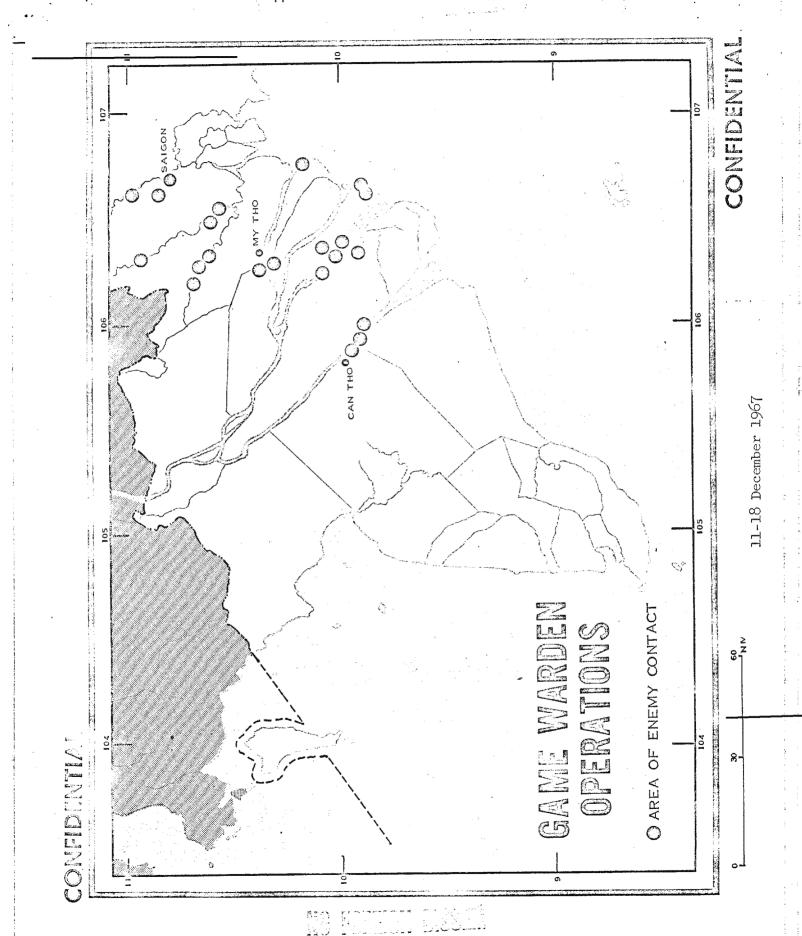
	DESTROYED	DAMAGED	CAPTURED
US and RVN		5 UH-1Bs 4 PBRs	None
VC/NVN	43 structures 24 sampans 1 bunker 1 junk	34 structures 27 sampans	2 sampans (C)
<u>CASUALTIES</u> :	US - 8 WIA VC/NVN - 4 KIA, 8	PERSONS DETAINED	(C)
SOURCE: J-3	(0)		

22 Dec 67

NMCC OPERATIONAL SUMMARY

Page 13





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Market Time Operations

Operation Market Time, the US Navy and Coast Guard sea surveillance of coastal waters off South Vietnam to minimize sea infiltration in coordination with the Vietnamese Navy, was begun in March, 1965.

US forces are authorized to stop and search vessels of any nation within South Vietnam territorial waters. Within 12 miles of the coast, US forces may require identification and intention of vessels of any nation. Supposedly, Naval forces form barriers at the 17th parallel and at the South Vietnam-Cambodian border.

Market Time forces are concentrated near the 17th parallel and along the South Vietnam coast from Vung Tau to Ca Mau peninsula, and in the vicinity of the Cambodian border in the Gulf of Thailand.

During November, 1967, 36,600 vessels were observed, 8,500 were inspected and boarded, and 17,300 were inspected but not boarded.

During the same period, 29 enemy vessels were reported as destroyed.

As many as 118,000 vessels are detected each month during periods unaffected by adverse monsoon weather.

Various cargoes -- rice, salt, and medicine -- were captured.

The official statistics for the first 10 months of 1967 do not claim the capture of any ammunition or significant quantities of war material as a result of Market Time operations.

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ll-18 December 1967 Approved for Release: 2018/07/11 C02013349

COOO OOZY MANTELY HTUC

75

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150 Nautical Miles

Last a nanter frankich data are available.

SHIPPING TO CAMBODIA IN THE THIRD QUARTER OF 1967

Summary

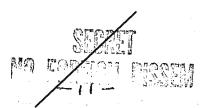
The only identified military shipment to Cambodia during the third quarter of 1967 was about a dozen cases of small arms ammunition unloaded from a French ship at Sihanoukville.

The importance of Phnom Penh relative to Sihanoukville has increased steadily during 1967 as shown in the following tabulation of ship calls and cargo discharged at Cambodian ports in the first three quarters of 1967:

	First Quarter	Second Quarter	Third Quarter
		Ship Calls	vario amenda a anto a describir de la como d
Sihanoukville	63	56	56 ,
Phnom Penh a/	74	90	97 .
Total	137	146	153
	Cargo Disch	arged (Thousand M	etric Tons) b/
Sihanoukville	98.5	53.0	49.0
Phnom Penh a/	82.0	80.0	90.5
Total	180.0	133.0	139.0

a. Data for Phnom Penh include a small, but unknown, volume of cargo in transit for Laos and petroleum deliveries upriver to the Cambodian ports of Kompong Cham and Tonle Bet.

b. Data have been rounded to the nearest 500 tons. Because of rounding, components may not add to the totals shown.



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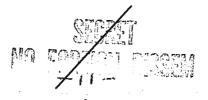
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Chinese Communist ship <u>Jining</u> in August and consigned to the Cambodian Armed Forces.

Some military-rotated cargoes from Western Europe and China were discharged at Sihanoukville. The <u>Tatiana</u> discharged 40 tons of explosives in July, and a Greek ship, under Chinese Communist charter, delivered about 70 tons of sodium nitrate from China in August. Medical shipments consisted of more than 100 tons of medicines and pharmaceuticals from Western Europe, small consignments of medicines from Communist China, and some 30 tons of Soviet medicines shipped via Singapore.

Unidentified Cargoes

Most of the 10,500 tons of unidentified cargoes came from Western Europe (7,500 tons), Communist China (2,000), and the entrepôt port of Singapore (500 tons). Some of the commodities included in these cargoes — largely metals, textiles, and foodstuffs — have been identified but their quantities are not known.

on Communist slips arriving at Silvanontwille.

Cargoes Comeny up the mellong to Phurm Punk -- and

in this route Communist versels are barred -- are subject to rispection by the bouth Vietnamers government.

your but cannot in course, our cargo sifemation is your willessey nature slips through undetected,

S-E-C-R-E-T

10

TABLE 5

ESTIMATED DAILY LOGISTICAL RESUPPLY REQUIREMENTS FOR MVA AND VC REGULAR AND ADMINISTRATIVE SERVICE FORCES IN SOUTH VIETNAMA

	Short Tons Per Day					
	Mid-196	6	M1d-196	57	Mid-196	
Class	Excernal	TOTAL E	External.	TOTAL	External	TOTAL
I (Food)	42-47	190-213	41-46	185-208	43-48	197-220
II & IV (Weapons, Quartermaster, Engineer, Medical, Signal, Chemical, etc.)	5 - 6	18-20	5- 6	18-20	5 . 6	19-21
HHI (POL)	Negl.	Negl.	Negl.	Negl.	Negl.	Negl.
V (Ammun1tion)c/	7	ŝ	9	jo	10	11
TOTAL	54-60	216-241	55-61	213-238	58-64	227-252

a/ Computed on the basis of actual strength, which is about 70 percent of full TORE unit strength.

Revised: 24 August 1967 NIE 14.3-67

S-E-O-R-E-T

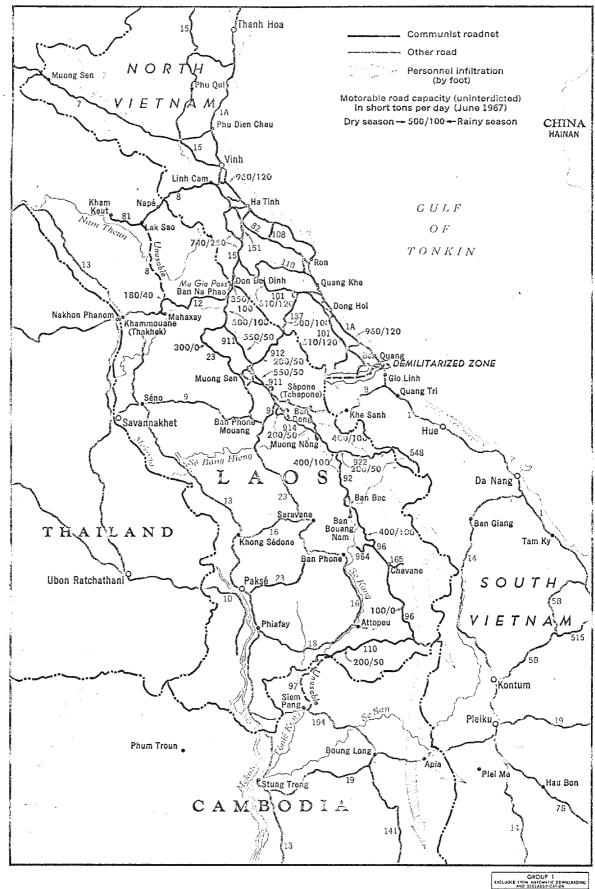
b/ Includes a 15 percent factor for spoilage, but does not include replacement of the substantial quantities of food captured or destroyed.

c/ Che-third of the weight of the external requirement represents a packaging factor; two-thirds of the weight is actual ammunition. No packaging factor is included in estimating internal ammunition requirements. The total ammunition requirement does include the external packaging factor.



INFILTRATION AND ROAD CAPACITIES

TION



Significance of Cambodia to the Energy

Allied pressure during 1957 has caused the enemy to depend more VC/NVA forces heavily on the use of Cambodia. / was Cambodian territory as a sanctuary to evade Allied forces; as a refuge for rest, training and medical care; in some degree as a safe route for the movement of men and supplies from North Vietnam; and as a source of supplies, most importantly for rice.

3.3(h)(2)

North Vietnamese 3.3(h)(2)

infiltrators to VC/NVA forces in South Vietnam during 1966-67 moved on foot through Laos, eastern Cambodia and South Vietnam. Since October 1964 more than 19,000 infiltrators have been traced through Cambodia.

Detailed information on the use of Cambodia as a base area and for the infiltration of troops was recently submitted to the Ad Hoc Interagency Committee to Prepare Documentation of Communist Use of Cambodia to Support the War in South Vietnam. This committee was chaired by Evelyn S. Colbert, INR.

Within Cambodia the trail network extends from the Iso border southward to Prey Veng Province although the majo may of the infiltrators entered South Vietnam from Ratanakiri and Mondolkiri Provinces. (see overlay).

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Coenn-creft on the Mekong

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Known military and military-related goods that have arrived in Sihanoukville are not excessive to Cambodia's needs.

Recent known military goods arriving include 450 tons of identified military cargo delivered by the Chinese ship Heping in March consisting of small arms and ammunition believed contracted for in October 1966 for the Cambodian Army. Some military items may have been included among the 2,300 tons of unidentified cargo delivered by the Chinese ship Hang Zhou in January and among the 1,400 tons of unidentified cargo delivered by another Chinese ship in August.

Some military-related cargoes from China, Western Europe and Japan have been discharged at Sihanoukville. A Chinese Communist ship delivered 150 tons of magnesium powder to Sihanoukville in May. A three-ton cargo carried to Sihanoukville in April on a Greek ship under charter to Communist China included detonators and fuses. A Norwegian ship, under Chinese Communist charter, delivered about 6 tons of dynamite in May, and a Greek ship, also under Chinese Communist charter, delivered 70 tons of sodium nitrate in September. About 50 tons of explosives loaded in

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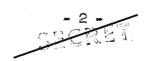
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Various cargoes -- rice, salt, end medicino -- were captured.

The official statistics for the first 10 months of 1967 do not claim the capture of any ammunition or significant quantities of war material as a result of Market Time operations.

what does this mean in terms of at locast is ships thethick were destroyed with NOW arms - Inot detected by market him but discovered by other means?

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SHIPPING TO CAMBODIA IN THE THIRD QUARTER OF 1967

reserve

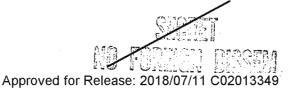
The only identified military chipment to Cambodia during the third quarter of 1967 was about a dozen cases of small arms ammunition unloaded from a French ship at Sihanoukville. Some military items may have been included in a 1,400 ton shipment of unidentified cargo from Communist China that was consigned to the Cambodian Armed Forces. Small shipments of military-related cargoes — explosives and medicines — arrived at both Sihanoukville and Phnom Penh, but there is no evidence of any direct movement of these cargoes to the Viet Cong.

The importance of Phusa Penh relative to Sihanoukville has increased steadily during 1967 as shown in the following tabulation of ship calls and cargo discharged at Cambodian ports in the first three quarters of 1967:

	First Guarter	Second Quarter	Third Cuarter
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b. Data have been rounded to the nearest 500 tons. Because of rounding, components may not add to the totals shown.





Carross - Sibanoukville

Scaborne imports discharged at Sihanoukville in the third quarter of 1967 were only slightly less than in the second quarter and about one-half of the volume discharged in the first quarter, as shown in the following tabulation:

•	Thousand Metric Tons a/			
	First Courter	Second Quarter	Third Quarter	
Cement	57.5	9.5	29.5	
Coal		140		
Metal products	1.5	∌.5	•5	
Chemicals and explosives	1.5	1.0	1.5	
Asphalt, pyrites & rubber		2.0		
Petroloum	5.5			
Foodstuffs	5.5	5.0	2.5	
Hilitary	0.5			
Other general cargoes	10.0	4.5	4.5	
Unidentified	16.0	11.5	10.5	
no tal	SE O	<u>53.0</u>	<u> 49.0</u>	

^{2.} Data have been rounded to the nearest 500 tons. Because of rounding, components may not add to the totals shown.

Military and Military-Related Cargees

The only military cargo known to have been an energed at Sihanoukville during the quarter was a consignment of about a dozen cases of 7.5 mm and 9mm amountaion from the French cargo liner <u>Tationa</u>. Some military items may have been included in the 1,400 tons of unidentified cargo in cases delivered by the

Chinese Communist ship <u>Jiping</u> in August and consigned to the Cambodian Armed Forces.

Some military-related cargoes from Western Europe and China were discharged at Sihanoukville. The <u>Tatiana</u> discharged AO tons of explosives in July, and a Greek ship, under Chinese Communist charter, delivered about 70 tons of sedium nitrate from China in August. Medical shipments consisted of more than 100 tons of medicines and pharmaconticals from Western Europe, small consignments of medicines from Communist China, and some 30 tons of Soviet medicines shipped via Singapore.

Unidentified Cargoes

Host of the 10,500 tons of unidentified cargoes came from Western Europe (7,500 tons), Communist China (2,000), and the entrepôt port of Singapore (500 tons). Some of the commodities included in these cargoes—largely metals, textiles, and for laterifs—have been identified but their quantities are not known.